

## Message Text

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TAGS: TECH, PARM, BR

SUBJECT: PRESS REPORTS OF STATEMENTS BY SENATORS CRANSTON  
AND GOLDWATER  
REF: BRASILIA 184  
1. FOR EMBASSY'S BACKGROUND ON PRESS STORIES(REFTEL),  
TEXTS OF PERTINENT PASSAGES OF STATEMENTS MADE BY SENATORS  
CRANSTON AND GOLDWATER ARE QUOTED BELOW; FULL COPIES  
THIS PORTION OF CONGRESSIONAL RECORD ARE BEING POUCHED.

2. CRANSTON STATEMENT: BEGIN QUOTE. MR. PRESIDENT,  
ONE OF THE MOST IMPORTANT MATTERS WE MUST DEAL WITH IN  
THIS CONGRESS IS NUCLEAR PROLIFERATION. OVER THE PAST  
SEVERAL WEEKS THERE HAVE BEEN SOME HOPEFUL SIGNS THAT

THE INDUSTRIAL NATIONS OF THE WORLD ARE FINALLY AWAKENING  
TO THE DANGER OF THE RAPID SPREAD OF NUCLEAR WEAPONS THAT  
IS INHERENT IN THEIR PEACEFUL NUCLEAR EXPORT PROGRAMS.

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FOLLOWING ON THE HEELS OF STRONG STATEMENTS BY PRESIDENT-  
ELECT CARTER AND PRESIDENT FORD ON THE NEED TO CURB THE  
SPREAD OF SENSITIVE NUCLEAR EQUIPMENT AND MATERIAL, THE  
FRENCH, WEST GERMANS, RUSSIANS AND THE CANADIANS EACH HAVE  
ANNOUNCED NEW POLICIES THAT HOLD THE FIRST REAL PROMISE  
OF EFFECTIVE PROLIFERATION CONTROL. (PARAGRAPHS DESCRIBING  
PRESIDENT FORD'S OCTOBER 28 STATEMENT AND SPELLING OUT  
DANGERS OF SEPARATED PLUTONIUM OMITTED.)  
ON DECEMBER 16, THE FRENCH RESPONDED TO APPARENT US  
PRESSURE BY ANNOUNCING THAT AS A MATTER OF POLICY THEY

WILL NOT ENTER INTO ANY NEW AGREEMENTS TO EXPORT REPROCES-SING PLANTS. HOWEVER, FRANCE REFUSED TO RENEGE ON A COMMITMENT TO SELL SUCH A PLANT TO PAKISTAN, ALTHOUGH A HIGH FRENCH OFFICIAL IS QUOTED AS STATING PRIVATELY THAT "FRANCE WOULD NOW BE ONLY TOO HAPPY IF THE PAKISTANIS DECIDED TO CALL THE DEAL OFF." A PAKISTANI CANCELLATION NOW SEEMS LIKELY, BUT UNDER THE DUBIOUS INCENTIVE OF A U.S. OFFER TO SELL PAKISTAN 100 A-7 FIGHTER-BOMBERS.

I ASK UNANIMOUS CONSENT THAT TWO ARTICLES DESCRIBING THE FRENCH POLICY DECISION...BE PRINTED IN THE RECORD....

MR. PRESIDENT, LESS THAN A WEEK AFTER THE FRENCH ANNOUNCEMENT, WEST GERMANY FOLLOWED SUIT WITH A STATEMENT BY THE FOREIGN MINISTRY BARRING FUTURE EXPORTS OF NUCLEAR TECHNOLOGY THAT CAN BE USED FOR WEAPONS PRODUCTION. BUT ALSO FOLLOWING THE FRENCH EXAMPLE, THE GERMANS REFUSED TO CANCEL A CONTRACT TO EXPORT PLUTONIUM REPROCESSING AND URANIUM ENRICHMENT PLANTS TO BRAZIL. IT HAS BEEN REPORTED, HOWEVER, THAT CHANCELLOR SCHMIDT IS TRYING TO FIND A GRACEFUL WAY FOR BRAZIL (SIC) TO CANCEL AT LEAST THE REPROCESSING PLANT. THE UNITED STATES IS UNDERSTOOD TO BE PRESSURING BRAZIL AS WELL, AND I HOPE VERY MUCH THAT WE WILL BE SUCCESSFUL.

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GERMAN DECISION, "BONN INDICATES IT WILL CURTAIL NUCLEAR EXPORTS," FROM THE WASHINGTON POST OF DECEMBER 11, BE PRINTED IN THE RECORD...AS WELL AS A DECEMBER 23 WASHINGTON POST EDITORIAL "ACTION AGAINST NUCLEAR SPREAD."....

MR. PRESIDENT, THE MOST STRINGENT NUCLEAR-EXPORT CONTROLS OF ALL WERE ANNOUNCED DECEMBER 22 BY THE CANADIAN GOVERNMENT. CANADA ANNOUNCED THAT, EFFECTIVE IMMEDIATELY, IT WOULD NOT EXPORT ANY NUCLEAR EQUIPMENT OR MATERIAL TO ANY NATION THAT HAS NOT RATIFIED THE NUCLEAR NON-PROLIFERATION TREATY - NPT - OR ALTERNATIVELY, HAS AGREED TO PLACE ALL OF ITS COMMERCIAL NUCLEAR ACTIVITIES UNDER SAFEGUARDS OF THE INTERNATIONAL ATOMIC ENERGY AGENCY - IAEA. CANADA SAID IT WENT AHEAD WITH THIS POLICY ON ITS OWN AFTER IT BECAME CLEAR THAT OTHER SUPPLIERS WOULD NOT AGREE TO ADOPT IT AS A COMMON POLICY AT THE SUPPLIERS CONFERENCE IN LONDON. I ASK UNANIMOUS CONSENT THAT AN ARTICLE DESCRIB-ING THE CANADIAN ACTION...BE PRINTED IN THE RECORD....

MR. PRESIDENT, THE CANADIAN POLICY SHOULD BE ADOPTED BY THE UNITED STATES AND THE OTHER SUPPLIERS BECAUSE IT WOULD BAR ANY NATION FROM UTILIZING PEACEFUL NUCLEAR ASSISTANCE IN UNSAFEGUARDED FACILITIES TO MAKE NUCLEAR WEAPONS. THE

CANADIAN POLICY INCLUDES A COMMITMENT TO CUT OFF NUCLEAR ASSISTANCE TO ANY NONNUCLEAR WEAPONS STATE THAT SETS OFF A NUCLEAR EXPLOSION -- A STEP CANADA TOOK REGARDING INDIA AFTER INDIA'S NUCLEAR TEST OF 1974. REGRETABLY, THE UNITED STATES DID NOT FOLLOW SUIT EVEN THOUGH INDIA USED OUR HEAVY WATER AS WELL AS A CANADIAN REACTOR IN PRODUCING THE PLUTONIUM FOR ITS EXPLOSION.

PRESIDENT-ELECT CARTER, SOON AFTER HE TAKES OFFICE, WOULD BE WISE TO CONSULT WITH THE CANADIANS AND THE OTHER SUPPLIERS IN AN EFFORT TO ESTABLISH A COMMON POLICY THAT FOLLOWS THE CANADIAN GUIDELINES. BUT THE UNITED STATES SHOULD BE PREPARED TO ADOPT SUCH STRICT POLICY UNILATERAL- LIMITED OFFICIAL USE  
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ALLY, IF NECESSARY.

THERE MAY BE AN OPPORTUNITY TO REACH A STRONG SUPPLIERS AGREEMENT IN LIGHT OF A RECENT PROPOSAL BY THE SOVIET UNION AT THE SUPPLIERS CONFERENCE. THE RUSSIANS PROPOSED THAT ALL NUCLEAR EXPORTS BE CONDITIONED ON AN AGREEMENT BY CUSTOMER COUNTRIES TO PLACE ALL OF THEIR NUCLEAR ACTIVITIES UNDER IAEA SAFEGUARDS. UNFORTUNATELY, THE RUSSIANS HAVE UNDERMINED THEIR OWN POLICY INITIATIVE BY AGREEING TO EXPORT HEAVY WATER TO INDIA WHICH OPERATES UNSAFEGUARDED NUCLEAR FACILITIES, FOLLOWING A CANADIAN CUTOFF OF HEAVY WATER PROMPTED BY THE INDIAN NUCLEAR TEST. HOPEFULLY, THE UNITED STATES AND CANADA CAN PERSUADE THE SOVIET UNION TO DELAY THE HEAVY WATER EXPORT IN AN EFFORT TO WIN GREATER COOPERATION FROM THE INDIANS.

I ASK UNANIMOUS CONSENT THAT TWO ARTICLES DEALING WITH THE SOVIET ACTIONS...BE PRINTED IN THE RECORD....

MR. PRESIDENT, SOME OF THESE LATEST DEVELOPMENTS PROVIDE HOPEFUL SIGNS THAT STRICTER CONTROLS WILL BE PLACED ON WORLDWIDE NUCLEAR DEVELOPMENT, BUT MUCH REMAINS TO BE DONE, PARTICULARLY WITH RESPECT TO SPENT FUEL AND THE PLUTONIUM IT CONTAINS. I BELIEVE OUR NEW PRESIDENT WILL MOVE QUICKLY AND FORCEFULLY IN THIS CRITICAL AREA. END QUOTE.

3. GOLDWATER STATEMENT: BEGIN QUOTE. MR. PRESIDENT, WE HEAR A LOT OF DISCUSSION THESE DAYS ABOUT FUTURE U.S. DEFENSE NEEDS. ONE OF THE FACTORS FUELING THIS DEBATE IS PRESIDENT-ELECT CARTER'S CONTENTION THAT HE CAN CUT \$5 TO 7 BILLION FROM THE PENTAGON BUDGET AT A TIME WHEN THE SOVIET ARMS PROGRAM IS REACHING A NEW AND DANGEROUS PEAK.

THIS IS SHAPING UP TODAY AS ONE OF THE GREATEST ISSUES OF OUR TIME. INDEED THE SECURITY OF THE UNITED STATES AS

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WELL AS THAT OF THE ENTIRE FREE WORLD MAY WELL BE AT STAKE. RECENTLY THE OFFICIALS OF THE ASSOCIATION OF THE UNITED STATES ARMY PREPARED AN EXCELLENT PAPER ON THE SUBJECT OF U.S. DEFENSE NEEDS. BECAUSE OF ITS EXTREME IMPORTANCE I ASK THAT IT BE PRINTED IN THE RECORD. END QUOTE.

4. STUDY ENTERED INTO RECORD BY SENATOR GOLDWATER IS OVERALL REVIEW OF PROBLEM AREAS IN INTERNATIONAL RELATIONS WHICH HAVE IMPLICATIONS FOR U.S. SECURITY. IT DOES NOT DIRECTLY LINK POPULATION QUESTION WITH NUCLEAR PROLIFERATION PROBLEM, AND DOES NOT SPECIFICALLY MENTION BRAZIL IN DISCUSSING GROWTH OF NUCLEAR WEAPONS CAPABILITY. INTRODUCTORY PORTIONS TO SHOW OVERALL CONTEXT, AND PARAGRAPHS DEALING WITH BRAZIL ARE QUOTED BELOW. REMAINDER OF PAPER CONTAINS MANY PARAGRAPHS DEVELOPING THEMES SUCH AS CONTINUED THREAT POSED BY EAST-WEST RIVALRIES AND COMMUNIST IDEOLOGY, INSTABILITY OF MANY NATIONAL GOVERNMENTS, US INTEREST IN PRESERVING NATO, DANGEROUS SITUATIONS IN MID EAST AND AFRICA, DIMINISHING US MILITARY PROFILE IN FAR EAST. ETC.

BEGIN QUOTE: US DEFENSE NEEDS - A LOOK AHEAD.

... THE ELECTION IS OVER...PROMISES OF EXPANDED SOCIAL PROGRAMS, REDUCED UNEMPLOYMENT AND... BALANCED BUDGET, MUST NOW BE CONSIDERED IN THE HARSH LIGHT OF PRACTICAL POLITICS AND ECONOMICS. TWO OF THE FACTORS THAT MUST ENTER INTO THAT CONSIDERATION ARE FOREIGN POLICY AND NATIONAL DEFENSE, BOTH OF WHICH HAVE VERY LIMITED FIELDS OF MANEUVER...THE PROBLEMS WHICH IMPACT MOST HEAVILY ON BOTH FOREIGN POLICY AND NATIONAL SECURITY ARE EXTERNALLY CREATED AND BEYOND OUR EASY CONTROL.... OVERPOPULATION, A WORLDWIDE SHORTAGE OF FOODSTUFFS, DWINDLING ENERGY RESOURCES, THE EXPLOITATION OF RESOURCES FROM THE SEAS, AND NUCLEAR PROLIFERATION ALL MAKE FOR A FULL CHECKLIST OF

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PROBLEMS THAT CONTRIBUTE DIRECTLY TO GLOBAL TENSIONS AND UNREST. ADD TO THOSE THE BURGEONING DISCONTENT IN MANY OF THE EMERGING NATIONS, THE FLAMING HATREDS OF CENTURIES-OLD PROTAGONISTS IN THE MID-EAST, RACISM IN AFRICA, THE REMAINING VESTIGES OF COLONIALISM THROUGH PARTS OF THE WORLD, AND IT BECOMES READILY APPARENT WHY WE CANNOT CALL THE TUNE ON WHAT WE REQUIRE DIPLOMATICALLY AND DEFENSIVELY TO PROTECT OUR VERY VITAL

NATIONAL INTERESTS.

SO THAT WE MIGHT MAINTAIN A CLEAR PERSPECTIVE AS WE ADDRESS THE BROAD SPECTRUM OF ISSUES CONFRONTING US, IT IS USEFUL TO REVIEW SOME OF OUR BASIC FOREIGN POLICY (AND ?) DEFENSE REQUIREMENTS...WHAT ARE THE STRESSES AND STRAINS FROM OUTSIDE OUR SHORES WHICH WE CANNOT ESCAPE?.... THE PHILOSOPHY OF COMMUNISM PROSPERS IN A CLIMATE OF WANT AND UNREST -- AND THERE ARE TOO MANY FERTILE FIELDS IN MUCH OF THE WORLD TODAY THAT PROVIDE THESE INGREDIENTS. BURGEONING POPULATION GROWTH IS OUTSTRIPPING OUR ABILITY TO PROVIDE FOODSTUFFS NEEDED TO SUSTAIN LIFE IN MUCH OF THE WORLD...WORLDWIDE EFFORTS TO CORRECT THIS TRAGIC SITUATION REQUIRE STABILITY, PEACE AND COOPERATION TO A DEGREE THE WORLD HAS YET TO ATTAIN.

IN HIS NEW BOOK "PRECARIOUS SECURITY" GENERAL MAXWELL D. TAYLOR SPOTLIGHTS THE PROBLEM. "...BY THE END OF THE CENTURY, IN SOUTH ASIA, WHERE STARVATION IS FREQUENT TODAY IN A POPULATION OF 770 MILLION, THERE WILL BE ABOUT 1.4 BILLION PEOPLE STRUGGLING FOR SURVIVAL. CHINA, WHICH CURRENTLY MUST OFTEN IMPORT LARGE QUANTITIES OF GRAIN TO FEED 820 MILLION, MUST FIND FOOD FOR MORE THAN A BILLION TO ESCAPE MASS STRAVATION. INDONESIA, FACED WITH THE PROBLEM OF ACCOMMODATING OVER 230 MILLION BY THE YEAR 2000, WILL ENVY THE VAST OPEN SPACES OF NEIGHBORING AUSTRALIA, WHICH BY THAT TIME WILL SUSTAINING ONLY ABOUT 20 MILLION. BRAZIL, WITH OVER 200 MILLION AT THE END OF

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THE CENTURY, WILL TOWER OVER ITS NEIGHBORS ARGENTINA, CHILE AND URUGUAY, WHOSE COMBINED POPULATIONS TOTAL ONLY ABOUT A FOURTH OF BRAZIL'S. SOME 3 MILLION ISRAELIS ARE TODAY ENCIRCLED BY 70 MILLION HOSTILE NEIGHBORS WHO WILL DOUBLE IN NUMBER BY THE YEAR 2000, WHILE ISRAEL ADDS PERHAPS 2 MILLION. MEXICAN "WETBACKS" NOW POUR ILLEGALLY INTO OUR SOUTHWESTERN STATES AT AN ANNUAL RATE BELIEVED TO BE OVER 800,000.

WHAT WILL BE THE EXTENT OF THE INVASION AT THE END OF THE CENTURY, WHEN THE POPULATION OF MEXICO WILL HAVE NEARLY DOUBLED, OR BY 2025 WHEN IT MAY APPROXIMATE THAT OF THE UNITED STATES?

SUCH CONSIDERATIONS JUSTIFY A CONVICTION THAT POPULATION GROWTH AND POPULATION-RELATED PROBLEMS WILL BE A DOMINANT, PERNICIOUS FACTOR IN THE FUTURE DEVELOPMENT OF NATIONS AND THEIR RELATIONS WITH ONE ANOTHER. THE CONSEQUENCES WILL ENDANGER NOT JUST AMERICAN SECURITY BUT THAT OF THE WORLD COMMUNITY." (END OF QUOTE FROM TAYLOR).

OUR OWN INTERDEPENDENCE WITH THE REST OF THE WORLD IS  
RELECTED IN THE ADJACENT BOX WHICH LISTS 35 STRATEGIC  
MATERIALS WE MUST IMPORT TO MAINTAIN OUR OWN PHYSICAL  
SURVIVAL...MANY OF THESE IMPORTS COME FROM COUNTRIES WHICH  
ARE NOT CLOSE ALLIES -- AND LIKE AFRICA FOR INSTANCE, WHERE  
OUR DIPLOMATIC TRACK RECORD IS ABYSMAL. WE HAVE BEEN  
UNABLE, FOR EXAMPLE, TO COME TO ANY SORT OF EASY OR  
COMFORTABLE TERMS WITH THE RAW MATERIAL-PRODUCING  
COUNTRIES SOUTH OF THE INDUSTRIAL DEMOCRACIES...(BRAZIL  
IS THEN SHOWN AS ONE OF MAJOR SUPPLIERS OF MANGANESE,  
TANTALUM, IRON AND BERYLLIUM -- AMONG 17 LISTED  
MINERALS.).TRADE FUEL, AND A WHOLE RANGE OF INTERCOURSE  
WITH MANY NATIONS ARE ESSENTIAL TO THE ECONOMIC SURVIVAL  
OF OUR COUNTRY. ONE CANNOT VISUALIZE THE PROSPECTS FOR  
PEACE BEING ENHANCED BY OUR GROWING VULNERABILITY TO  
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RAW MATERIALS CARTELS. IT WILL TAKE ENERGETIC AND  
IMAGINATIVE DIPLOMACY -- ADEQUATELY SUPPORTED BY A  
CREDIBLE DEFENSE -- TO GUIDE US THROUGH THIS HIGHLY  
INTRICATE AND DELICATE AREA. (EXTENSIVE DISCUSSION  
OF NATO, TERRORISM AND SITUATIONS IN MID EAST, AFRICA  
AND FAR EAST OMITTED HERE.)

"...WHEN WE LOOK AT HOW MUCH DEFENSE WE NEED -- WE ALSO  
HAVE TO LOOK AT WHAT KIND, ESPECIALLY IN THESE DAYS OF  
STRATEGIC NUCLEAR EQUIVALENCE. WITHOUT GETTING BOGGED  
DOWN IN AN UNFRUITFUL NUMBERS GAME, MOST THOUGHTFUL  
OBSERVERS AGREE THAT GIVEN THE PRESENT STRATEGIC NUCLEAR  
ARSENALS OF THE SOVIET UNION AND THE UNITED STATES, THE  
LEAST LIKELY FORM OF CONFLICT IN THE IMMEDIATE FUTURE  
WOULD BE A MAJOR NUCLEAR WAR. THIS WILL CONTINUE TO BE  
TRUE SO LONG AS OUR NUCLEAR ARSENAL REMAINS VIABLE,  
MODERN AND CREDIBLE. THIS IS ONE AREA WHERE OUR INVEST-  
MENTS IN STRATEGIC WEAPONRY -- ALTHOUGH COSTLY -- HAVE  
PROVIDED INSURANCE THAT ALL CAN UNDERSTAND AND  
FOR WHICH MOST ARE WILLING TO PAY. OF GREATER CONCERN  
IS THE GROWING LIST OF COUNTRIES DEVELOPING A NUCLEAR  
CAPABILITY. THEY, ESPECIALLY, HAVE TO BELIEVE OUR  
STRATEGIC ARSENAL IS CREDIBLE AS WELL AS THE SOVIETS.  
(REPORT THEN GOES ON TO ADDRESS NEED FOR CONVENTIONAL  
WARFARE CAPABILITY.)

(PAPER CONCLUDES BY STRESSING AGAIN IMPORTANCE OF MILITARY  
STRENGTH TO SUCCESSFUL PURSUIT OF BROAD RANGE OF NATIONAL  
INTERESTS AND HAS FINAL QUOTE FROM BROOKINGS STUDY) "...  
OUR REMOTE AND IDEAL OBJECTIVE IS TO ACHIEVE A COMMUNITY  
OF DEVELOPED NATIONS IN WHICH WESTERN EUROPE, JAPAN AND  
THE UNITED STATES WILL ARRANGE THEIR DEFENSES TO DETER  
WAR IN THE MAIN AREAS OF POLITICAL CONFRONTATION, WILL  
HARMONIZE THEIR POLITICAL POLICIES TO LESSEN THE PROSPECT

OF CONFLICT AND PROLIFERATION, AND WILL COORDINATE THEIR  
ECONOMIC POLICIES TO PROMOTE STEADY NONINFLATIONARY  
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GROWTH IN THE INDUSTRIALIZED WORLD AND IMPROVE ECONOMIC  
OPPORTUNITIES FOR DEVELOPING COUNTRIES. IT SHOULD BE OUR  
PURPOSE TO SEE THE SOVIET UNION, THE EASTERN EUROPEAN  
COUNTRIES, AND MANY DEVELOPING NATIONS EVENTUALLY DRAWN  
INTO THIS COMMUNITY'S CONSTRUCTIVE BUSINESS." END QUOTE.

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